# PRIVATE SECTOR WHISTLEBLOWING



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#### **OVERVIEW**

Many federal laws protect private sector workers from retaliation when they blow the whistle. Some laws also provide monetary awards. This document largely focuses on the laws within the Labor Department's **Whistleblower Protection Program**, which are administered by the Department's Occupational Safety and Health Administration (OSHA).

# LABOR DEPARTMENT'S WHISTLEBLOWER PROTECTION PROGRAM

OSHA administers **over 20 private sector laws** that prohibit whistleblower retaliation. Some laws apply across industries, giving workers the opportunity to safely disclose workplace health and safety concerns, for instance. Other laws are sector-specific, providing workers the right to report their employer's violation of industry standards. All OSHA-administered whistleblower laws protect lawful communications with Congress.

### **Scope Of Laws**

For easier navigation, OSHA sorts whistleblower laws into several subject-specific categories:

- Employee Safety Laws: Protect those who report occupational safety and health concerns. These disclosures may also implicate broader public health and safety concerns such as a medical professional exposing threats to the public through lax safety standards in their hospital. (E.g., Occupational Safety and Health Act)
- Consumer Products Laws: Protect those who report violations of consumer safety protections.
   For example, allegations that a manufacturer is not properly inspecting their merchandise. (E.g., Consumer Product Safety Improvement Act
- Transportation Laws: Protect those who report violations of federal transportation safety standards.
   For example, laws controlling the manufacture of motor vehicles or aircraft. (E.g., Moving Ahead for Progress in the 21st Century Act)

- Food Safety Laws: The Food Safety Modernization Act protects workers in foodrelated industries, such as manufacturing and processing, when they report violations of federal standards. For example, violations of the Federal Food, Drug, and Cosmetic Act.
- Environmental Laws: Protect those who report violations of federal environmental laws. For example, disclosures related to asbestos, pollution, and unsafe drinking water. While most private sector laws only protect private sector employees, several of the environmental whistleblower laws also protect state and local public employees. (E.g., Clean Air Act)
- Fraud And Financial Laws: Protect those who expose fraud and misconduct in the financial industries or by publicly-traded companies.
   For example, disclosures about consumer financial products or shareholder deception. (E.g., Sarbanes Oxley Act)

#### **Administrative Relief Process**

If an individual wishes to challenge unlawful whistleblower retaliation under an OSHA-administered whistleblower statute, they **must file a retaliation complaint with OSHA**. Following an initial merit determination, **OSHA will investigate** the complaint and may order an appropriate remedy. Depending on the statute, whistleblowers may be able to appeal an unfavorable OSHA decision to an administrative law judge and/or "kick-out" their complaint to federal court during the investigation phase.



Note that while many private sector whistleblower protections are administered by OSHA, the substantive portions of the underlying statute are

enforced by what OSHA calls "partner agencies." For example, OSHA investigates whistleblower retaliation complaints under the Taxpayer First Act, but the IRS enforces the other portions of the law, including the award program.

### **Optional Settlement Program**

Where applicable, the two parties may agree to participate in OSHA's free **Alternative Dispute Resolution (ADR)** program, which pauses an ongoing investigation. ADR allows parties to settle on a remedy that is agreeable to both sides in lieu of the investigation and enforcement process. If parties fail to settle, the investigation resumes. This program is only offered in certain regional offices.

### **Disparities And Gaps In The Laws**

Each whistleblower law varies in coverage and enforcement and therefore warrants careful review. Likewise, while many industries are represented through specific whistleblowing laws, some are excluded such as the meatpacking industry. However, these employees may still be protected from retaliation if they have made a protected disclosure pursuant to a broader statute like the Occupational Safety and Health Act or the Sarbanes Oxley Act. For more, see **Gaps and Disparities in Whistleblower Laws**.

## **OTHER PRIVATE SECTOR LAWS**

While OSHA administers most of the private sector whistleblower protections within the Labor Department's jurisdiction, other sub-agencies administer other notable private sector whistleblower laws:

- Mine Safety and Health Administration: Administers the whistleblower protections of the Mine Act, which prohibits retaliation against miners who report mine-related hazards, seek mine inspections, or refuse to engage in dangerous work.
- Wage and Hour Division: Enforces the federal minimum wage under the Federal Labor Standards Act as well as other related federal standards regarding worker pay. Administers whistleblower protections tied to each law it oversees.

Veterans Employment and Training Service (VETS): Administers the Uniformed Services Employment and Reemployment Rights Act (USERRA) as it applies to private sector employers. USERRA prohibits discrimination based on military status and provides whistleblower protections for individuals who exercise their rights under the Act.

#### **AWARD PROGRAMS**

Some whistleblower laws provide a monetary award to whistleblowers when their disclosures lead to a financial recovery for the federal government. These programs recoup billions in defrauded taxpayer dollars each year and include anti-retaliation protections.

A whistleblower covered under one of the award laws can also disclose their concerns to Congress, but they may be precluded from the benefits if they do not follow the unique statutory requirements. In turn, they should avoid taking steps that could preclude their eligibility for a whistleblower reward, such as disclosing the filing of a sealed False Claims Act complaint or failing to disclose the fraud to the relevant agency in the required manner. It is advisable that whistleblowers first consult knowledgeable counsel.

# Examples of these programs include (but are not limited to):

- Anti-Money Laundering Whistleblower Program: Awards disclosures made to the Treasury or Justice Departments that expose money laundering made unlawful under the Bank Secrecy Act
- Commodity Futures Trading Commission (CFTC) Whistleblower Program: Awards disclosures that expose violations of the Commodity Exchange Act where there is at least one million dollars in recovery
- False Claims Act (FCA): Awards individuals who expose fraud against the federal government
- Internal Revenue Service (IRS) Whistleblower Office: Awards disclosures made to the IRS involving tax fraud
- Securities and Exchange Commission (SEC)
  Office of the Whistleblower: Awards disclosures regarding violations of federal securities laws

#### **ADDITIONAL RESOURCES**

- Congressional Research Service: Compilation of Federal Whistleblower Protection Statutes
- Occupational Safety and Health Administration: Whistleblower Investigations Manual